

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 EA-06 IO-10 ISO-00 ERDA-05 AF-06 ARA-06

CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02 NASA-01 NEA-09

NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01 OES-03 SS-15

USIA-06 SAJ-01 /116 W

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P R 181700Z MAR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 1464

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY LONDON

AMEMBASSY TOKYO

AMEMBASSY MOSCOW

AMEMBASSY CANBERRA

AMEMBASSY ROME

AMEMBASSY OTTAWA

USMISSION USUN NY

USMISSION NATO

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 1867

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E.O. 11652: GDS

TAGS: PARM, CCD

SUBJECT: CCD; PARTICIPATION IN NFZ STUDY GROUP

REF: GENEVA 1790

1. CCD HELD SECOND INFORMAL MEETING ON SUBJECT OF
PARTICIPATION IN NFZ STUDY GROUP MORNING MARCH 17.
DISCUSSION WAS INCONCLUSIVE AND UNDERLINED GAP
BETWEEN THOSE DELEGATIONS WHO FAVORED LIMITED PARTI-
CIPATION IN GROUP AND THOSE WHO WANTED IT TO BE
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OPEN-ENDED. MEETING ALSO FAILED TO MAKE PROGRESS

TOWARD SOLUTION OF PROBLEM OF CANDIDACY OF BELGIUM.

2. IN EFFORT TO PROMOTE SOLUTION SO THAT GROUP COULD BE FORMED SOON AND GET ITS WORK UNDERWAY BEFORE THE SPRING SESSION RECESSED, USDEL APPROACHED CCD ALLIES WITH INFORMAL SUGGESTION AIMED PRINCIPALLY AT DEALING WITH BELGIAN CANDIDACY. WE SUGGESTED THAT EAST AND WEST SLATES NUMBER SIX MEMBERS EACH. WESTERN SLATE WOULD CONSIST OF US, UK, CANADA, JAPAN, AUSTRALIA, PLUS ONE SEAT TO GO TO A NON-NUCLEAR STATE OF THE GROUP OF NINE. GROUP OF NINE REPRESENTATIVES SUBSEQUENTLY HELD CAUCUS ON AFTERNOON OF MARCH 17 IN WHICH BELGIUM PARTICIPATED AND REPORTED THE RESULTS OF THEIR CON- SULTATIONS TO WESTERN GROUP MEETING LATER IN THE AFTER- NOON. SPEAKING FOR THE GROUP OF NINE, FRG AMB SCHLAICH INITIALLY SAID THAT GROUP FAVORED OPEN-ENDED MEMBERSHIP AND WISHED TO CONTINUE CONTESTING SOVIET IDEA THAT EAST- WEST POLITICAL PARITY SHOULD BE PRESERVED IN THE AD HOC GROUP COMPOSITION. HE ALSO INDICATED THAT NONE OF THE GROUP OF NINE WAS WILLING, UNDER THE CIRCUMSTANCES, TO STAND DOWN IN FAVOR OF BELGIUM.

3. AMB MARTIN POINTED OUT THAT WE HAD ALREADY TRIED REPEATEDLY TO PERSUADE SOVIETS TO SET ASIDE IDEA OF POLITICAL PARITY REGARDING AUSTRALIA AND BELGIUM AND THAT WE SAW NO PROSPECT FOR EVENTUAL SUCCESS. AFTER FURTHER DISCUSSION, CANADIANS PUT FOWARD PROPOSAL FOR A GROUP WITH LIMITED PARTICIPATION (FIVE WEST, FIVE EAST AND TEN NON-ALIGNED), AND INDICATED THEY WOULD BE WILLING TO STAND DOWN FROM GROUP IF AN AGREEMENT COULD BE REACHED ON THIS BASIS AND IF ALL UN MEMBERS WHO WERE NOT FULL PAR- TICIPANTS IN THE COMMITTEE WERE GIVEN ACCESS TO IT. CANADIANS EXPLAINED THAT BY ACCESS THEY HAD IN MIND THE SAME ARRANGEMENTS THAT HAD BEEN AGREED TO FOR SIGNATORIES OF THE NPT AT THE REVIEW CONFERENCE, NAMELY, THE RIGHT TO ADDRESS AND SUBMIT PAPERS TO THE MEETING OF THE GROUP BUT NOT TO TAKE PART IN DECISION- MAKING. THE CANADIAN MOVE PROMPTED THE GROUP OF NINE REPRESENTATIVES IN THE WESTERN CAUCUS TO SURFACE WHAT WAS OBVIOUSLY THEIR FALL-BACK POSITION. THEY AGREED CONFIDENTIAL

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TO HAVING ONE MEMBER FROM THE WESTERN SLATE SELECTED FROM AMONG ITALY, FRG, BELGIUM, AND THE NETHERLANDS IF THE REMAINING MEMBERS OF THE WESTERN SLATE WERE LIMITED TO USA, UK, AUSTRALIA AND JAPAN. THIS SLATE OF WESTERN REPRESENTATION WAS SUBSEQUENTLY AGREED ON AT THE WESTERN GROUP MEETING. WHILE IT WAS UNDERSTOOD THAT THE COMPOSITION OF THE NON-ALIGNED SLATE WOULD BE LEFT TO

THAT GROUP ITSELF, WESTERN GROUP ALSO AGREED THAT IT WOULD BE USEFUL TO SPECIFY AS A SUGGESTION, THOSE NINE NON-ALIGNED COUNTRIES WHOM GARCIA ROBLES (MEXICO) HAD EARLIER IDENTIFIED, ACCORDING TO HIS "OBJECTIVE CRITERIA", AS HAVING A "RIGHT" TO BE INVITED; NAMELY: MEXICO, IRAN, EGYPT, INDIA, PAKISTAN, NIGERIA, FINLAND, GHANA AND ECUADOR. THE TENTH MEMBER OF THE NON-ALIGNED GROUP WAS LEFT UNSPECIFIED.

4. AS AGREED AT THE WESTERN GROUP MEETING, AMB MARTIN (US CO-CHAIRMAN) MET WITH HIS SOVIET COUNTERPART MORNING OF MARCH 18 TO PUT FORWARD THE PROPOSAL THAT HAD BEEN DEVELOPED AT THE WESTERN GROUP MEETING. MARTIN STRESSED THAT THIS WESTERN SUGGESTION WAS THE RESULT OF PROLONGED AND DIFFICULT CONSULTATIONS AND ALMOST CERTAINLY REPRESENTED THE BEST THAT THE WESTERN SIDE COULD OFFER IN AN ATTEMPT TO BRIDGE EXISTING DIFFERENCES. MARTIN UNDERLINED FACT THAT WE HAD BEEN ABLE TO ARRIVE AT THIS PROPOSAL ONLY AFTER A NUMBER OF OUR ALLIES HAD INDICATED A WILLINGNESS

TO STAND DOWN FROM THE GROUP IN AN EFFORT TO PROMOTE A COMPROMISE THAT WOULD KEEP THE GROUP AT AN EFFECTIVE, LIMITED SIZE. MARTIN ALSO POINTED OUT IT WAS IMPORTANT FOR WESTERN GROUP IN ACHIEVING THIS COMPROMISE TO PROVIDE ACCESS TO THE COMMITTEE FOR NON-PARTICIPANTS WHO SHOULD BE ALLOWED TO EXPRESS THEIR VIEWS AT THE GROUP.

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C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 1867

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5. SOVIET INITIAL REACTION WAS FAVORABLE. LATER IN THE MORNING THE SOVIET BLOC COUNTRIES CAUCUSSED AND NAZARKIN (SOV DEP REP) INFORMED US THAT THEY HAD AGREED TO THE WESTERN PROPOSAL SUBJECT TO THE CONCURRENCE OF THEIR CAPITALS.

6. AT PLENARY MEETING OF CCD ON MORNING OF MARCH 18, US REP PROPOSED THAT COMMITTEE RESUME ITS INFORMAL SESSION AFTER PLENARY IN ORDER TO MOVE TOWARD A CONSENSUS ON THE PARTICIPATION QUESTION WITHOUT DELAY. BY PRIOR ARRANGEMENT, CANADIAN AMB BARTON PUT FORWARD AT THE INFORMAL CONFIDENTIAL

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SESSION THE PROPOSAL CITED ABOVE THAT HAD BEEN DEVELOPED AT THE GROUP MEETING. US AND OTHER ALLIED REPS HAD USED INTERVAL BETWEEN PLENARY AND INFORMAL MEETING TO ROUND UP SUPPORT FOR THE WESTERN PROPOSAL FROM AMONG NON-ALIGNED DELEGATIONS. AS RESULT, THERE WERE IMPORTANT EXPRESSIONS OF SUPPORT FOR THE CANADIAN PROPOSAL FROM AMONG NON-ALIGNED REPRESENTATIVES AT THE INFORMAL MEETINGS. IN PARTICULAR, PAKISTANI, MEXICAN AND YUGOSLAV REPS ENDORSED PROPOSAL ENTHUSIASTICALLY AND MONGOLIAN REP SUPPORTED IT ON BEHALF OF THE "SOCIALIST" COUNTRIES. MONGOLIAN REP ALSO ANNOUNCED THAT THE "SOCIALIST" SLATE WOULD BE COMPRISED OF USSR, POLAND, ROMANIA, BULGARIA AND CZECHOSLOVAKIA. (MONGOLIAN REP INDICATED THAT HE AND HIS ALLIES WERE DETERMINED TO LIMIT THE GROUP TO A TOTAL OF TWENTY.)

7. FRG REP (AMB SCHLAICH) TOOK THE FLOOR TO ENDORSE THE CANADIAN PROPOSAL AND TO STATE THAT HIS GOVERNMENT WAS PREPARED TO STAND DOWN IN ORDER FACILITATE A CONSENSUS ON A LIMITED SLATE. (THIS IN EFFECT LEFT THE FIFTH WESTERN SEAT TO BE FILLED BY EITHER BELGIUM OR ITALY, SINCE NETHERLANDS DELEGATION PRIVATELY INFORMED US THEY ALSO HAD INSTRUCTIONS TO STAND DOWN. NETHERLANDS DEL EXPECTS ITALIANS WILL GIVE WAY TO BELGIANS FOR THIS SEAT.)

8. ONLY OPPOSITION TO THE SLATE PUT FORWARD BY CANADA CAME FROM INDIAN AMB MISHRA, WHO REAFFIRMED HIS VIEW THAT GROUP SHOULD NOT BE BASED ON "RESTRICTIVE CRITERIA". MISHRA CONCEDED, HOWEVER, THAT IF CCD MEMBERS NOT ON CANADIAN LIST CHOSE TO STAY OUT, INDIA OF COURSE COULD NOT INSIST THAT THEY PARTICIPATE. HE EXPRESSED VIEW, HOWEVER, THAT ALL CCD MEMBERS SHOULD BE POLLED ON THEIR ATTITUDE TOWARD PARTICIPATION AND THAT DECISION ON LIST SHOULD NOT BE TAKEN UNTIL THURSDAY, MARCH 20.

9. MEXICAN REP FOLLOWED UP BY SUGGESTING THAT CCD HOLD ITS NEXT INFORMAL MEETING ON MARCH 20 AFTER THE SCHEDULED PLENARY. HE EXPRESSED HOPE THAT CONSENSUS COULD BE REACHED THEN ON A SLATE OF CANDIDATES WHICH MIGHT THEN BE PUT FORWARD AS THE CCD'S RECOMMENDATION TO THE UNSYG FOR THE COMPOSITION OF THE STUDY GROUP. MEXICAN REP ADDED THAT HE THOUGHT THIS COULD BE DONE THROUGH THE SECGEN'S REP ON THE CCD, MR. BJORNERSTEDT.

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10. THE REPRESENTATIVE OF ZAIRE INTERVENED TO SAY THAT GROUP OF NON-ALIGNED STATES HAD DECIDED THAT ZAIRE SHOULD BE DESIGNATED TO FILL THE TENTH NON-ALIGNED SEAT ON THE GROUP. IT WAS EVIDENT, HOWEVER, THAT CONSULTATIONS AMONG THE NON-ALIGNED ON THIS POINT HAD BEEN INCOMPLETE. MOREOVER, MEXICAN AMB OBSERVED IN HIS INTERVENTION THAT THERE WERE "OBJECTIVE" REASONS FOR SWEDEN TO BE ON THE SLATE OF NON-ALIGNED PARTICIPANTS. WE EXPECT THEREFORE THAT NON-ALIGNED CCD MEMBERS WILL BE CONSULTING AMONG THEMSELVES DURING THE NEXT FEW DAYS TO ARRIVE AT AN AGREED SLATE AND IT IS POSSIBLE THAT IT WILL BECOME NECESSARY TO INCREASE THE TOTAL NON-ALIGNED REPRESENTATION TO ELEVEN OR TWELVE TO SOLVE PROBLEMS POSED BY PARTICULAR CANDIDACIES FOR MEMBERSHIP. WE BELIEVE THAT WESTERN GROUP WOULD BE PREPARED TO ACCEPT THIS OUTCOME BUT SOVIETS MAY FIGHT TO KEEP NON-ALIGNED GROUP LIMITED TO TOTAL OF TEN.

11. DURING THE INTERVAL BETWEEN THE PLENARY AND INFORMAL MEETINGS ON MARCH 18 WE ALSO INFORMED THE VISITING FINNISH FOREIGN MINISTRY OFFICIAL (MR. MUELLER) OF THE CANADIAN PROPOSAL AND HE WAS EXTREMELY PLEASED BY IT. WE CONTACTED THE AUSTRALIANS EARLIER IN THE DAY AND THEY, TOO, REACTED POSITIVELY TO THE WESTERN SLATE AND TO THE CANADIAN PROPOSAL AS A WHOLE.

12. IN SUM, WE FEEL THAT THE PROSPECTS ARE VERY GOOD FOR REACHING A CONSENSUS ON THE BASIS OF THE CANADIAN SLATE AT THE INFORMAL MEETING THURSDAY,

MARCH 20. WE FEEL THAT THE SLATE REPRESENTS A VERY SATISFACTORY RESOLUTION FROM THE POINT OF VIEW OF US INTERESTS, TO WHAT WAS THREATENING TO BECOME AN ALMOST INTRACTABLE PROBLEM THAT COULD HAVE CAST A VERY BAD REFLECTION UPON THE CCD. WHILE THE LIMITED WESTERN SLATE WAS ARRIVED AT ONLY WITH DIFFICULTY AND AFTER PROTRACTED CONSULTATIONS AMONG OUR ALLIES, WE HAVE THE IMPRESSION THAT ALL CONCERNED ARE SATISFIED WITH THE OUTCOME. THEIR WILLINGNESS TO ACCEPT THIS SOLUTION IS RELATED TO AN IMPORTANT EXTENT TO THE PROVISION THAT HAS BEEN MADE FOR GIVING NON-PARTICIPANTS ACCESS TO THE GROUP. WE STILL EXPECT, CONFIDENTIAL

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HOWEVER, THAT ONLY A LIMITED NUMBER OF COUNTRIES WILL ACTIVELY TAKE ADVANTAGE OF THIS OPPORTUNITY AND THAT FOR ALL PRACTICAL PURPOSES THE GROUP WILL REMAIN SMALL ENOUGH TO BE ABLE TO DISCHARGE ITS MANDATE EFFECTIVELY. DALE

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